



RIO VISTA PARKS AND RECREATION COMMISSION

**CHAIRMAN WALT MANOS
VICE CHAIR CHRISSY LANGLOIS
COMMISSIONER DAVID ORLAND
COMMISSIONER ROY CAMERON
COMMISSIONER DANIEL SCHINDLER**

REGULAR MEETING AGENDA

**MONDAY MARCH 27, 2023
6:00 PM**

**CITY HALL COUNCIL CHAMBERS
ONE MAIN STREET
RIO VISTA, CALIFORNIA 94571**

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- 1. CALL TO ORDER – ROLL CALL – PLEDGE OF ALLEGIANCE**
 - 2. PUBLIC COMMENT (Time Limit – 3 minutes per speaker) –**

Members of the audience may comment on any item of interest to the public within the subject matter jurisdiction of the Rio Vista Parks and Recreation Commission and any item specifically agendaized. Each person will be allowed three minutes, or less if a large number of requests are received on a particular subject, all subject to the Chair's direction. With certain exceptions, the Parks and Recreation Commission may not discuss or take action on items that are not on the agenda. Members of the audience wishing to address a specific agendaized item are encouraged to offer their public comment during consideration of that item.

3. ACTION ITEMS

3.1 SWEARING IN THE NEW PARKS AND RECREATION COMMISSIONER DANIELSCHINDLER

3.2 ELECT CHAIR

3.3 ELECT VICE CHAIR

3.4 APPROVAL OF MINUTES FOR FEBRUARY 13, 2023

3.5 ASSIGNMENT OF PARKS TO COMMISSIONERS

- Drouin Park
- Egbert Field
- Liberty Park
- Homecoming Park
- Sierra Park
- City (Bruning) Park
- Crescent Park
- Promenade Park
 - Fishing Pier
 - Park
- Boat Dock and Launch Areas
- Val deFlores
 - Skate Park
 - Dog Parks

4. DISCUSSION ITEMS:

4.1 PARK AND RECREATION ELEMENT OF THE 2045 GENERAL PLAN

4.2 CIP UPDATE

- PARK MASTER PLAN
- ARCHAEOLOGIST - BUENA VISTA PARK

5. FUTURE AGENDA ITEMS:

6. ADJOURNMENT:

7. NEXT REGULAR MEETING: JUNE 26, 2023

Disclosable public records related to an open session item on a meeting agenda distributed by the City of Rio Vista to the Rio Vista Parks and Recreation Commission are available on the city's website & at City Hall for public review at 72 hours prior to a regular meeting and 24 hours prior to a special meeting or, in the event information is delivered to the Commission less than 72 or 24 hours prior to an open meeting as soon as it is so delivered. To arrange for alternative agenda document format or to arrange aid or services to modify or accommodate persons with a disability to participate in a public meeting contact the Commission Clerk 48 hours in advance of the meeting date by calling 707/374-6451 ext. 1106.

Pursuant to applicable laws and regulations, including without limitation, California Government Code Section 65009 and or California Public Resources Code Section 21177, if you wish to challenge in court any of the above decisions (including any action regarding planning, zoning and/or environmental decisions), you may be limited to raising only those issues you or someone else raised at the public hearing(s) described in this notice/agenda, or in written correspondence delivered to the City at, or prior to, the public hearing.

CERTIFICATION OF POSTING – I, Krystine Ball, Public Works Program Manager, for the City of Rio Vista, declare that the foregoing agenda for the **March 27, 2023 Regular Meeting of the Rio Vista Parks and Recreation Commission** was posted and available for review on or before **March 24, 2023** on the city's website and during open hours at City Hall, One Main Street, Rio Vista, California, in accordance with Government Code §54954.2(a).

Krystine Ball

Krystine Ball, Public Works Program Manager



**CITY OF RIO VISTA
PARKS COMMISSION
STAFF REPORT**

MEETING DATE: March 27, 2023

PREPARED BY: Robin Borre, Public Works Director
Paul Junker, Contract Planner

SUBJECT: Draft General Plan Parks and Recreation Element

RECOMMENDATION

Review the Draft Parks and Recreation Element and provide comments to staff.

DISCUSSION

The draft Parks and Recreation Element is provided to the Parks Commission for review and comment. This document is at the administrative draft stage, meaning it is still a preliminary draft, but is approaching its final form.

The Commission is requested to review the draft element and be prepared to ask questions and provide guidance to staff on how the draft element should be revised to best serve the community. The following questions are offered to assist Commissioners in this review:

- Does the draft element identify the major features of a successful park and recreation strategy?
- If the policies and programs are implemented, will the City achieve a successful park and recreation outcome?
- Is the level of detail right? The draft element will work in conjunction with the Parks Master Plan. The Master Plan is a more detailed plan of standards and actions.
- Is there anything missing? Look for any key items that have been overlooked.

Following review by the Parks Commission, the draft Parks and Recreation Element will be presented to the General Plan Working Group in early April and, with GPWG comments, will be the first draft element of the new General Plan.

Chapter X

Parks & Recreation

A. INTRODUCTION

Providing parks and recreational spaces and programs is crucial to the well-being of any community. Parks and recreation were key topics identified by the community during the creation of this General Plan, with community members noting the following aspirations:

- More recreational opportunities and more developed parklands of all kinds with more youth programs, activities, amenities, sports activities and athletic fields.
- Expanded facilities to support youth sports and adult recreation.
- Amenities for older residents in Rio Vista, including walking trails and recreational programs for active adults.
- Creation and preservation of natural open space and open space corridors that are accessible to the public.
- Greenbelt between Trilogy and Downtown that includes trails that are safe and attractive for biking and walking.
- Passive green space with trees and benches to provide shade and resting places throughout Rio Vista.
- New parks along the waterfront at Highway 12, at the end of Main Street, under the Rio Vista Bridge and along the waterfront at the former Army Base.
- A continuous trail system from north of the Rio Vista bridge to Sandy Point Regional Park with walking trails to enjoy vistas of the river.

This Parks and Recreation Element provides goals, policies, and implementing actions that address the community's priorities and plans for the parks and recreation system desired by residents. The Rio Vista Parks Master Plan describes existing park and recreation facilities in detail, the condition of facilities and opportunities to enhance the value of each facility. Where this Parks and Recreation Element provides policies and implementation actions, the Parks Master Plan provides a detailed plan for meeting the park and recreational needs of the community.

B. PARK AND RECREATION TYPOLOGIES

Parks and recreational activities can be generally characterized into three types: active recreation, passive recreation and mobility. The City will strive to meet these three types of recreation throughout the community. Individual parks will often serve more than a

single use type; a neighborhood park can have a soccer field, unprogrammed recreational space and walking trails all intermixed at a single site.

Active Recreation. Active Recreation refers to organized sports that are typically played on ball fields, soccer fields, multi-use turf areas or hard court areas. This type of recreation typically involves teams and leagues and tends to focus more on youth sports.

Passive Recreation. Passive Recreation refers to unprogrammed activities that can involve individuals or groups. Passive recreation can occur on unprogrammed portions of parks, in public spaces such as plazas and promenades and in largely undeveloped open space areas. Open space areas such as vernal pool preserves, riparian areas, and marshlands can provide passive recreational opportunities and the recreational value of such areas is increased through improvements such as bike trails, signage, and pedestrian pathways to increase accessibility by recreation users.

Mobility. Walking and biking can be a recreational activity in itself or can serve as an alternate mode for moving within the community. This activity can range from walking loops in a neighborhood to trips extending across the community. Walking and biking can occur in the developed community, in natural areas/open space and out into the rural lands surrounding Rio Vista.

C. EXISTING AND PLANNED PARK AND RECREATION FACILITIES

Described below are existing and planned park and recreation amenities in Rio Vista as of 2023. For additional information on these facilities see the Rio Vista Parks Master Plan. The locations of these facilities are shown in Figure 9-1.

Figure 9-1 Existing and Approved (2023) Park and Recreation Facilities

To Be Inserted

Existing Neighborhood and Pocket Parks

As of 2023 there were seven neighborhood and pocket parks in the City, as described below.

Buena Vista (Memorial) Park (2.0 acres) is located on Main Street near Highway 12 and is an historic Chinese and Japanese cemetery with flush mounted grave located in the site.

Crescent Park (0.2 acre), is located on North Crescent Drive near downtown, and provides a neighborhood tot lot and playground with an open turf area.

Drouin Park (1.1 acres) is located on Drouin Drive and serves a neighborhood developed in the 1970s. The park has a turf field and playground equipment.

Homecoming Park (1.0 acre) is located in the Homecoming Subdivision, off Airport Road. The park has a grassy area, a neighborhood tot lot, picnic tables, and a barbecue area.

Liberty Park. (1.74 acre), located on McCormack Road in the Liberty subdivision. The park includes two dog parks, two playgrounds, picnic tables, restroom and a soccer field.

Sierra Park (0.1 acre) is located at the intersection of Main Street and Sierra Drive. This park is a passive, landscaped area with no active play equipment.

Val de Flores Park (3.2 acres) is located adjacent to D. H. White Elementary School and includes soccer fields, open turf, picnic tables and the City's skate park.

Community Facilities

Park and recreation related Community Facilities include traditional parks, river-oriented amenities and facilities that support social and cultural activities.

Bruning (City) Park (1.4 acres) is located on Montezuma and Third Streets, adjacent to the downtown area. This park contains the City's public swimming pool and rest rooms and serves as a community gathering place for various events.

Egbert Field (5.0 acres) is located on St. Francis Way and contains one youth baseball and one adult/Babe Ruth baseball or softball field, rest rooms, bleachers, and a concession stand. The baseball/softball fields are also used for youth soccer.

Fishing Access and Pier (0.4 acre) is located adjacent to Highway 12 on the Sacramento River and includes a lighted fishing pier and fish-cleaning facilities.

Main Street Public Dock and Boat Launch (3.5 acres) is located south of Main Street, adjacent to City Hall. Facilities provide boat launching, picnicking, and recreational fishing. Improvements include a two-lane boat launch ramp, boater parking area, picnic tables, restrooms, dock facility with four moorings, and drinking fountains.

Rio Vista Promenade (2.0 acres) provides a public greenspace with trails, artwork, landscaping and benches that extends from close to the Rio Vista bridge to close just north of the intersection of Logan and North Front Streets.

Bicycle and pedestrian paths are included in this element to the extent that they can be considered recreation oriented and may meet the parkland dedication requirement. *(Please see the Circulation and Mobility Element for additional information on bicycle and pedestrian paths.)*

Rio Vista Museum (0.2 acre) is located on North Main Street and houses the City's historic collections.

Senior Center (0.6 acre) located on City property adjacent to City Hall, is operated by Citizens for Seniors. The center provides a lunch program and recreational activities for seniors.

Youth Center (0.2 acre) is operated during summer by the City to provide recreational programs to the City's youth aged 5 - 14 years. Programs such as arts and crafts, field trips, and games are conducted Monday through Friday from 9 a.m. to 5 p.m. The Youth Center is located on Sacramento Street.

Planned and Potential Park Facilities

In addition to the existing parks noted herein, there are proposed parks identified within three approved development projects in the City.

Liberty Community Park (18.5 acres) is west of Park Place and south of Orchard Lane in the Liberty subdivision. This park will provide passive uses that include a community garden and orchard, walking loops ranging from a quarter mile to one mile, open turf areas, playgrounds and possibly a splash pad.

Brann Ranch, a planned project in the northern portion of Rio Vista will include neighborhood parks and is anticipated to include a large community park.

Riverwalk, a planned project located between Homecoming and Downtown, proposes 10.5 acres of Neighborhood Parks.

City Landfill is a 22.9 acre property located to the north of Airport Road. The landfill has been closed and capped and requires regular monitoring and reporting. The City is considering reclaiming and utilizing this property for a regional park with a focus on active recreation/athletic fields.

Army Base Property, now designated the South Waterfront, provides an opportunity to create a public park with direct river frontage. It is anticipated that 10.0 acres of this land will be dedicated to public recreation.

Existing Regional Parks

Sandy Beach Regional Park is a 10± acre park located adjacent to the city limits and immediately south of the City limits. This park is operated by Solano County under contract to the U.S. Army Corps of Engineers. The park contains a two-lane boat launch ramp, parking area, picnic tables, campsites, and a swimming beach.

Public School Facilities

School sites of the River Delta Unified School District include sports fields to serve students and accommodate school recreation and sports programs. If the District, the City and local athletic leagues can establish shared use agreements, such facilities have the potential to meet a portion of the communities recreational needs. A portion of the facilities below would benefit from renovations, offering an opportunity for City/District partnerships. School site facilities include:

Rio Vista Highschool facilities include basketball courts, tennis courts, soccer field and lighted football field.

Riverview Middle School facilities include fields suitable for soccer, softball and baseball.

D.H. White Elementary includes open turf areas suitable for informal sports and recreation.

Privately Owned Facilities

Rio Vista Marina is a privately owned and operated marina facility on the Sacramento River, south of the downtown area. The facility provides docking, boat storage, and related commercial services.

Trilogy Clubhouses are private facilities that serve the residents of the Trilogy community. The Vista Clubhouse is a 27,000 square-foot facility meeting spaces, a variety of recreation rooms, fitness center, indoor swimming pool and walking trails. The Delta Clubhouse is a 7,000 square-foot facility that includes a fitness center, meeting rooms, outdoor swimming pool, tennis courts and bocce ball courts.

Trilogy Golf Club is a privately owned and operated golf course located in the Trilogy development. The golf course is open to the public.

Summit/Liberty Clubhouse is a private facility that serves the residents of the Summit and Liberty project that includes swimming pool, fitness center, tennis/pickle ball/bocce ball courts, community garden, dog park and walking paths facilities.

Table X.1
Existing and Planned Park Facilities

Neighborhood Parks	Acres
Buena Vista	2.0
Crescent Park	0.2
Drouin Park	1.1
Homecoming Park	1.0
Liberty Park	1.7
Sierra Park	0.1
Val de Flores Park	3.2
Total Neighborhood Parks	9.3

Community Facilities	Acres
Bruning (City) Park	1.4
Egbert Field	5.0
Fishing Access Pier	0.4
Main Street Dock/Launch	3.5
Rio Vista Promenade	2.0
Rio Vista Museum	0.2
Senior Center	0.6
Youth Center	0.2
Total Comm. Facilities	13.3

Planned Parks	Acres
Liberty Community Park	18.5
Brann Ranch Parks	12.0
Riverwalk Parks	10.5
City Landfill Property	22.9
South Waterfront	10.0
Total Planned Parks	73.9

In total, the City has 96.5 acre of park and recreational facilities either existing or planned. Of this, 22.6 acres are currently improved and another 18.5 acres (Liberty Community Park) have completed development plans and are awaiting funding. Parks in the Brann Ranch and Riverwalk projects will be constructed when those projects develop and the City landfill property and the South Waterfront lands require further planning.

D. EXISTING AND FUTURE PARKLAND NEEDS

Development through the year 2045 is projected to add up to 6,200 residents, resulting in a total population of approximately 16,700 residents. The development of age-restricted communities in Trilogy and Liberty has substantially altered the demographics of Rio Vista and affects the need for recreational facilities. Not only are the recreational needs of older residents different from young families, the Trilogy and Liberty projects include facilities that meet the majority of resident’s recreational needs.

In year 2045, approximately 10,700 persons are projected to live in unrestricted housing units (those available to residents of any age); 6,000 residents will live in age-restricted housing such as the Trilogy subdivision.

Since the Trilogy and Summit projects provide facilities that serve the neighborhood parks and active recreational of their residents, the City’s active parkland needs for Neighborhood Parks at General Plan buildout are based on the unrestricted housing population. Because Community Parks are utilized by all residents, the need for Community Parks is based on the total population of the City. It is estimated that, upon buildout of the General Plan, approximately 68.4 acres of active parkland will be needed.

Table 9-1 – Existing and Future Park Needs

	Residents 2023	Projected Residents 2045
Residents - Not Age Restricted Communities	4,700	10,470
Residents - Age Restricted Communities	6,000	6,000
Total Population	10,700	16,470

2045 Projected Demand	Residents - Not Age Restricted Communities	Residents - Age Restricted Communities
Neighborhood Park Requirement ¹	32.1	0
Community Park Requirement ²	21.4	12
Combined Park Acres Demand	53.5	12
Total Park Demand at Buildout		65.5 Acres

1. Neighborhood Park demand based on 3 acres per 1,000 residents.

2. Community Park demand based on 2 acres per 1,000 residents.

F. PARKS AND RECREATION GOALS, POLICIES, AND IMPLEMENTATION ACTIONS

GOALS

Goal PR-1: To provide well designed parks that are accessible, attractive, meet recreational needs of the community and enhance neighborhood identity and character.

Goal PR-2: To provide a variety of leisure, recreational, and cultural opportunities for Rio Vista residents and visitors of all ages.

Goal PR-3: To provide public access and public facilities along the Sacramento River to the maximum extent feasible.

Goal PR-4: To develop a comprehensive and unified trails and pathways system for bicycle and pedestrian travel that links community activity centers.

POLICIES

Policy PR-1. The City shall require sufficient park acreage to meet the active and passive recreation demands of the community. The City's minimum standards for active and passive parkland per 1,000 residents are:

Neighborhood Park: 3 acres per 1,000 residents

Community Park/Community Facility: 2 acres per 1,000 residents

The City shall exercise discretion in the allocation of land to neighborhood and regional parks to best serve the recreational needs of the community.

Policy PR-2. The City shall apply the criteria and guidelines for the design of parks, recreation and trail facilities as established in the Parks Master Plan.

Policy PR-3. Within the review of land use entitlements, determine the timing for construction of project improvements, including parklands, trails, and open space areas. Developer obligations for dedication of land/payment of in lieu fees, improvements to be constructed and required park improvement fees shall be determined during project entitlement reviews.

Policy PR-4. Development projects shall provide for the maintenance of future parks and recreation facilities within the project's boundaries. Maintenance programs may include homeowner's associations (private facilities), formation of maintenance assessment districts or other mechanisms acceptable to the City.

Policy PR-5. To the maximum extent feasible, create a continuous waterfront trail from Sandy Beach Regional Park to north of the Rio Vista Bridge.

Policy PR-6. Create an integrated trail, bikeway and open space network within the City that links parks and recreation areas, schools, downtown, the waterfront, and residential neighborhoods.

Policy PR-7. All new development shall provide direct or alternative linkages to existing and planned open space systems where feasible. Designated trails or corridors in new development shall be constructed by the developer and offered for dedication to the City.

Policy PR-8. The City's shall either construct or, in the case of development projects, require project developers to construct pedestrian and bicycle trails as identified on Figure 9-#.

**Figure 9-#
Proposed Trail System**

Policy PR-9. The City will work with appropriate public agencies to collaboratively develop parks, recreation facilities and trails in and around Rio Vista.

Policy PR-10. The City shall explore development and support of recreational programs for youth, teens, families and active adults, including facilities and programs that are handicapped accessible.

Policy PR-11. Whenever feasible, the City will enhance the Sacramento River waterfront as a scenic resource that provides for public access and water-oriented recreation.

Policy PR-12. Development projects in the North and South Waterfront Districts shall incorporate public access along the riverfront and access/walkways to the Sacramento River from the nearest public street to the maximum extent feasible.

IMPLEMENTATION PROGRAMS

Program PR-1: Every five years, beginning July 2025, assess park and recreation needs and identify priority park projects for the following five year period. This evaluation shall include:

- Review of population and demographics changes and the resulting need for park facilities.
- Park and recreation needs and existing park and recreation amenities to determine whether the quantity and type of parkland are meeting the changing needs of City residents.
- Solicit input on park and recreation from teens, seniors, families, sports leagues, community organizations and other key user groups.

Program PR-2: Explore agreements and partnerships with the River Delta School District, Solano County, public utilities and other agencies to develop, administer, and use parks, open space, and recreation facilities and programs.

Program PR-3: The Public Works Department shall maintain a list of proposed park maintenance and improvement projects and shall propose projects for funding in the annual budget process.

Program PR-4: Pursue existing and alternative sources of funding, including local, state, and federal funds to provide parklands and facilities that will adequately meet community needs.

Program PR-5: Facilitate development of public uses in the South Waterfront District. Specific actions should include but not be limited to:

- Determine the feasibility and likelihood of partnering with other public agencies to facilitate site development.
- Conduct a public process to identify uses most desired by community members.

- Determine remediation steps required to allow development of the site for public uses.
- Seek partnerships (public or private sectors) to develop public recreational uses on the site.

Program PR-6: Annually confer with other jurisdictions regarding programs and approaches to parks, trails, and open space development for facilities that extend outside City limits.

Program PR-7: Explore options to provide a pedestrian bridge from the Marina/The Point restaurant to the South Waterfront area.

Program PR-8. Update the Parks Master Plan to include design criteria and guidelines for the design of new park, recreation and trail facilities.

Program PR-9. Explore staffing, facility, program requirements and funding associated with operating a City recreational activities program.